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4 June 1946

COPY NO. 30

CENTRAL INTELLIGENCE GROUP

C.I.G. DIRECTIVE NO. 11

SURVEY OF EXPLOITATION OF AMERICAN BUSINESS CONCERNS WITH CONNECTIONS ABROAD AS SOURCES OF FOREIGN INTELLIGENCE INFORMATION

Reference: C.I.G. Directive No.10

Memorandum by the Director of Central Intelligence

1. By memorandum dated 10 April 1946,* Mr. Alfred McCormack, then Special Assistant to the Secretary of State in charge of Research and Intelligence, suggested that the Director of Central Intelligence investigate the possibility of exploiting the potential sources of foreign intelligence information in the possession of and susceptible of being acquired by American business concerns with connections abroad. It was pointed out by Mr. McCormack that his suggestion had no connection with any proposal to employ American business concerns as "cover for professional intelligence agents".

2. As this falls within the mission of the Central Intelligence Group for planning the coordination of the collection of foreign intelligence information related to the national security, a survey of the subject will be made.

3. The Central Planning Staff will conduct the survey, which will include consideration of the following:

a. The potential value of the facilities of American business concerns with connections abroad as a source of foreign intelligence information related to the national intelligence mission;

b. The extent to which this source is being exploited by Federal intelligence agencies;

* On file in C.I.G.

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c. Whether or not the exploitation of this source currently is adequate and, if not, how it can be increased;

d. Whether this source should be exploited by various agencies under central coordination, or as a central operation;

e. Uniform procedures for:

(1) Securing cooperation of American business firms;

(2) Insuring the security of the cooperation accorded and;

(3) Protecting the business interests of the cooperating concerns.

4. The Central Planning Staff, C.I.G., will be authorized to call for personnel indicated in paragraph 5, below, to appear and give such oral or written reports as may be required for the purposes of the survey.

5. Each member of the Intelligence Advisory Board will designate a representative to arrange details with the Information Branch, Central Planning Staff, and to furnish the C.I.G. a list of personnel authorized to give information for purposes of this survey. The designation of appropriate contact personnel in other Federal agencies will be arranged for as necessary.

6. This survey will be closely coordinated with the survey directed by C.I.G. Directive No. 10.

7. The Central Planning Staff will submit its findings, conclusions, and recommendations to the Director of Central Intelligence, who will then take appropriate action.

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RESTRICTED

31 May 1946

CENTRAL INTELLIGENCE GROUP

C.I.G. DIRECTIVE NO. 10

INDEX OF U.S. RESIDENTS' FOREIGN INTELLIGENCE INFORMATION

Memorandum by the Director of Central Intelligence

1. During the war the Armed Forces and various agencies of the government obtained valuable information about the enemy from persons, files and business records in the United States. Due to the fact that the sources and nature of this information had not been previously cataloged, the search for it was without direction and coordination and resulted in concomitant duplication and waste of time and manpower.

2. A representative of the Department of State has suggested informally to the Central Intelligence Group that a central index of the foreign intelligence information available in the United States from other than government sources, be established. This matter falls under the provisions of paragraph 4b, N.I.A. Directive No. 2.

3. An informal survey by the Information Branch, Central Planning Staff of the views of the government agencies concerned confirms the desirability of coordinating the collection of this type of information and establishing a system for cataloging the results.

4. The Central Planning Staff will conduct a survey of this problem to include consideration of the following:

a. Types of foreign intelligence information now regularly collected by Federal agencies from individuals, colleges, foundations, libraries, business concerns, etc. in the United States.

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b. Suitability of the information collected as indicated in 4a, above for intelligence purposes connected with the national security.

c. Adequacy of coverage of foreign intelligence information available in the United States through these non-governmental sources and means for improving coverage.

d. Extent of duplication between government agencies in contacting individuals and others in the United States for foreign intelligence information and means for eliminating such duplication.

e. Availability of each agency's foreign intelligence information collected from sources within the United States to other agencies concerned and means for improving inter-agency distribution.

f. Practicability of establishing standard procedures for the collection of foreign intelligence information from non-governmental sources in the United States and from individuals entering or returning to the country.

g. Means for insuring a continuous flow of foreign informational material possessed by individuals entering or returning to the country.

h. Practicability of establishing, either centrally or in the respective government agencies, a control index showing what information (from non-government sources in the United States) is available in each agency and the type and extent of potential foreign intelligence information possessed by individuals, institutions and business houses in the United States.

5. The Central Planning Staff, C.I.G., in conducting the survey, will be authorized to call for personnel indicated in paragraph 6, below, to appear and give such oral or written reports as may be required for purposes of this survey.

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6. Each member of the Intelligence Advisory Board will designate a representative to arrange details with the Information Branch, Central Planning Staff, and to furnish the C.I.G. a list of personnel authorized to give information for purposes of the survey. The designation of appropriate contact personnel in other Federal agencies will be arranged for as necessary.

7. The Central Planning Staff will submit its findings, conclusions, and recommendations to the Director of Central Intelligence. He will then submit appropriate recommendations to the National Intelligence Authority, after concurrence or comment by the Intelligence Advisory Board.

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9 May 1946

CENTRAL INTELLIGENCE GROUP

C.I.G. DIRECTIVE NO. 9

DEVELOPMENT OF INTELLIGENCE ON USSR

Memorandum by the Director of Central Intelligence, with the Unanimous Concurrence of the Intelligence Advisory Board

1. There is an urgent need to develop the highest possible quality of intelligence on the USSR in the shortest possible time. By informal agreement, a Planning Committee, composed of a coordinator from the Central Intelligence Group (CIG) and representatives from the State Department, Military Intelligence Division (G-2), Office of Naval Intelligence (ONI), and the Office of the Assistant Chief of Air Staff-2 (A-2) has been formed and has drawn up a plan to coordinate and improve the production of intelligence on the USSR. This plan has been approved informally by all members of the Intelligence Advisory Board and is now in operation.

2. The purpose of this Directive is to formalize the temporary agreement and establish it as a project under the coordination of the Director of Central Intelligence. The mission of the project is to develop and pool the appropriate resources of all agencies of the United States Government in order to insure the production of the highest possible quality of intelligence on the USSR and its peripheral areas in the minimum time.

3. A Planning Committee is established to devise ways and means for carrying out the mission. This Committee will consist of a coordinator, furnished by the Director of Central Intelligence, and of one representative each of the Special Assistant

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to the Secretary of State in Charge of Research and Intelligence; the Assistant Chief of Staff, G-2, WDGS; the Chief of Naval Intelligence; and the Assistant Chief of Air Staff-2. The coordinator will act in a supervisory capacity. The Planning Committee will select a Chairman from among its representatives. The Secretary shall be furnished by a member agency by mutual agreement. The Chairman of the Committee will consult the coordinator whenever necessary to secure assistance of the Central Intelligence Group on problems confronting the Committee. When appropriate, the coordinator will meet with the Committee. In case of disagreement within the Planning Committee, the matter will be submitted by the coordinator to the Director of Central Intelligence for decision.

4. a. A Working Committee is established to carry out the policies and plans prepared by the Planning Committee. It will be composed of personnel from the State Department, G-2, ONI, and A-2, as necessary and available. The Secretary of the Planning Committee will be the Chairman of the Working Committee and will supervise the staff of the Working Committee. The Chairman of the Committee will consult the CIG coordinator on the Planning Committee whenever necessary to secure assistance of the Central Intelligence Group on problems confronting the Committee. When appropriate, the CIG coordinator will meet with the Committee.

b. The Working Committee will establish and coordinate a system to compile a digest of all types of factual strategic intelligence on the USSR. This digest shall be known as Strategic Intelligence Digest (SID). Facilities of the member agencies will be utilized to the maximum extent practicable. The Committee will establish its own methods of operation.

c. Copies of SID will be distributed to member agencies and the CIG only. Strategic Intelligence Estimates (SIE) based on the SID, will be prepared by member agencies

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individually as required to meet their own needs and also whenever requested by the Director of Central Intelligence. All estimates prepared by member agencies will be furnished the CIG. Whenever the national interest requires it, estimates will be prepared by the CIG.

d. The Assistant Chief of Staff, G-2, WDGS, will provide office space and other necessary facilities for the Working Committee in the Pentagon Building.

5. Each member of the Intelligence Advisory Board will furnish the name of his representative on the Planning Committee to the Director of Central Intelligence. These representatives will be responsible for furnishing the lists of personnel authorized to work in or help the Working Committee.

6. a. The classification of the various sections and chapters of the Strategic Intelligence Digest will be established individually by the Working Committee in accordance with the intelligence materials contained therein and as required by existing Security Regulations. The greatest care will be taken to maintain the security of the existence of the operation.

b. Access to Government agencies other than those participating in the project will be arranged by CIG. Representation on the Working Committee from additional Government agencies will be approved first by the Planning Committee.

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INTELLIGENCE ADVISORY BOARD

AMENDMENT TO C.I.G. DIRECTIVE NO. 9

DEVELOPMENT OF INTELLIGENCE ON U.S.S.R.

Memorandum by the Secretary

1. The Director of Central Intelligence and the Intelligence Advisory Board have unanimously concurred in amending paragraph 6 a of C.I.G. Directive No. 9, dated 9 May 1946, which now reads:

"6. a. The classification of this project shall be TOP SECRET. The greatest care will be taken to maintain the security of the existence of the operation."

to read:

"6. a. The classification of the various sections and chapters of the Strategic Intelligence Digest will be established individually by the Working Committee in accordance with the intelligence materials contained therein and as required by existing Security Regulations. The greatest care will be taken to maintain the security of the existence of the operation."

2. It is therefore requested that all holders of C.I.G. Directive No. 9 insert the attached amended page 3 in that Directive and destroy the superseded page by burning.

J. S. FARMAN
Secretary, I.A.B.

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